# Sober optimism and the formation of international environmental agreements

Larry Karp\* Hiroaki Sakamoto<sup>†</sup> September 19, 2018

\*Department of Agricultural and Resource Economics, UC Berkeley <sup>†</sup>Faculty of Law, Politics, and Economics, Chiba University

# Introduction

Motivation Literature Our contribution

# Paradox of international agreements

In theory:

• the standard non-cooperative-game analysis concludes that building large and effective IEAs is difficult when the potential gains from cooperation are large (Hoel, 1992; Carraro and Siniscalco, 1993; Barrett, 1994).

yet in reality (although the record is mixed):

• existing international agreements have attracted many participants and some of them have played an important role (Breitmeier et al., 2006; Young, 2011).

#### **Static models**

Large and effective IEAs are possible if we consider:

- trade sanctions or social norms (Barret, 1997; Hoel and Schneider, 1997);
- money transfers (Barrett, 2001; Carraro et al., 2006);
- increasing-return-to-scale technology (Barrett, 2006);
- concave marginal cost function (Karp and Simon, 2013),

suggesting that IEAs require special circumstances to succeed.

# **Dynamic models**

Repeated participation games can also generate large IEAs if

- countries commit to trigger strategies (Barrett, 2003);
- countries can sign a binding long-term agreement to avoid a hold-up problem (Battaglini and Harstad, 2016); or
- deviation causes a costly delay of long-term agreements (Kovac and Schmidt, 2017).

The trigger strategies assume **self-harming out-of-equilibrium behaviors** and the endogneous duration models rely on countries' **commitment ability** or on **costly delay**.

# This paper

A dynamic model of international agreements with:

- a general reduced-form payoff function;
- no side payments or sanctions;
- no self-harming punishment, long-term commitment, or costly delay.

which nonetheless explains the paradox:

- effective agreement with many participants can emerge;
- yet negotiation may yield a succession of short-lived ineffective agreements along the way.

# Key observation

Uncertainty due to multiplicity of equilibria:

- participants in the negotiation do have a sense of what could possibly emerge at the end of the process;
- but they are unsure about what exactly comes out of it (Benedick, 1998);

indicating that **the same negotiation opportunity may yield different outcomes** (a random variable).

# Formalizing the idea

In our model,

- players can review and reject a previously signed international agreement every period;
- abandoning the existing agreement is followed by a new round of negotiation, the result of which is uncertain;
- players share a common belief (prob. distribution) about which equilibrium outcome emerges;
- equilibrium belief must be rationalizable in the sense that an outcome is believed to be possible if and only if it is Nash.

# Results

Equilibrium belief is not unique and is **self-fulfilling**:

- believing that a large coalition is (im)possible makes it actually (im)possible to achieve a large coalition, reaffirming the belief;
- a successful IEA requires sober optimism: the understanding that cooperation is possible in the end, but not easy to achieve.

This result emphasizes the important role of communication (on top of the model's primitives) through which players share the sense of what they can achieve.

# Model

Reduced form Static setting Dynamic setting Assumptions

# **Building blocks**

The model is described by a list  $\langle \delta, N, (u_i)_{i \in N} \rangle$ , where

- $\delta \in (0,1)$  is the discount factor;
- *N* is the set of players with cardinality  $n := |N| \ge 4$ ;
- $u_i : \mathcal{N} \to \mathbb{R}$  is the payoff of player  $i \in N$  where  $\mathcal{N}$  is the set of all subsets of N.

The discounted present-value payoff is

$$\sum_{s=t}^{\infty} \delta^{s-t} u_i(M_s),$$

where  $M_s \in \mathcal{N}$  is the agreement (coalition) effective at period *s*.

# Example 1

Consider a game with the (non-reduced-form) payoff function

$$-rac{1}{\gamma}(ar{g}_i-g_i)^\gamma-c\sum_{j\in N}g_j$$

for some  $\gamma > 1$  and c > 0, where  $g_i$  is a control variable. Assuming that members of a coalition jointly maximize their aggregate payoff, we may write the reduced-form payoff as

$$u_i(M) \propto \begin{cases} |M|^{\frac{\gamma}{\gamma-1}} - |M| + n - \frac{1}{\gamma}|M|^{\frac{\gamma}{\gamma-1}} & \forall i \in M \\ |M|^{\frac{\gamma}{\gamma-1}} - |M| + n - \frac{1}{\gamma} & \forall i \notin M \end{cases}$$

for each  $M \in \mathcal{N}$ .

#### **Review: Stable coalitions**

A coalition  $M \in \mathcal{N}$  is said to be **stable** if

$$i \in M \iff u_i(M \cup \{i\}) \ge u_i(M \setminus \{i\}),$$
 (1)

where

- ⇒ implies that *M* is *internally stable*;
- $\Leftarrow$  implies that *M* is *externally stable*.

Denote  $\mathcal{M} \subset \mathcal{N}$  as the set of all stable coalitions, namely,

$$\mathcal{M} := \{ M \in \mathcal{N} \mid M \text{ satisfies } (1) \},\$$

which in general is not a singleton.

# Stable coalitions in Example 1

For Example 1, there exists integer  $m_* \ge 2$  such that:

- *M* is stable if and only if  $|M| = m_*$ ;
- the value of  $m_*$  is weakly decreasing in  $\gamma$  (a measure of the convexity of the abatement cost function).

In this example, the set  $\mathcal{M}$  of stable coalitions contains  $C_{m_*}^n := \binom{n}{m_*}$  different outcomes of the game (same size, but different members).

#### Common belief

Provided that  $\mathcal{M}$  is not a singleton, **the outcome of negotiation** is uncertain. We describe this uncertainty by a probability distribution  $\pi = (\pi_M)_{M \in \mathcal{M}}$  defined over  $\mathcal{M}$ .

- $\pi$  may be purely subjective, reflecting a **common belief** (shared in the pre-negotiation phase) about the outcome; or
- $\pi$  can be viewed as a **randomization device** that players agree to use to promote coordination.

The ex-ante payoff under  $\pi$  (prior to negotiation) is

$$\mathbb{E}_{\pi}\left[u_{i}(\tilde{M})\right] := \sum_{M \in \mathcal{M}} u_{i}(M)\pi_{M}.$$

#### Extension to a dynamic setting

Each period has two stages:

- 1. players use a Markovian strategy  $a_i$  to determine if they stick with  $M_{-1}$  ( $a_i(M_{-1}) = 1$ ) or not ( $a_i(M_{-1}) = 0$ );
- 2. if  $\prod_{i \in N} a_i(M_{-1}) \neq 1$ , they move on to the second stage where they play the standard participation game.



# Second stage

A coalition  $M \in \mathcal{N}$  is a stable outcome of the second-stage participation game if

$$i \in M \iff \begin{array}{l} u_i(M \cup \{i\}) + \delta V_i(M \cup \{i\}) \\ \geq u_i(M \setminus \{i\}) + \delta V_i(M \setminus \{i\}), \end{array}$$
(2)

where  $V_i$  is the value function. The set of stable coalitions is therefore

$$\mathcal{M} := \{ M \in \mathcal{N} \mid M \text{ satisfies } (2) \text{ given } (V_i)_{i \in N} \},$$
(3)

which is in general not a singleton (can be bigger in the dynamic setting).

# First stage

Policy functions  $(a_i)_{i \in N}$  must satisfy

$$a_{i}(M_{-1}) \in \operatorname*{argmax}_{a_{i} \in \{0,1\}} \left\{ \left[ u_{i}(M_{-1}) + \delta V_{i}(M_{-1}) \right] a_{i} + \mathbb{E}_{\pi} \left[ u_{i}(\tilde{M}) + \delta V_{i}(\tilde{M}) \right] (1 - a_{i}) \right\}.$$
(4)

## Equilibrium

Policies  $(a_i)_{i \in N}$  and belief  $(\pi_M)_{M \in \mathcal{M}}$  simultaneously determined:

- given  $(\pi_M)_{M \in \mathcal{M}}$ , policy functions  $(a_i)_{i \in N}$  must solve (4);
- given  $(a_i)_{i \in N}$ , belief  $(\pi_M)_{M \in \mathcal{M}}$  must be rationalizable.

# Symmetry

To simplify the analysis,

- we assume that the reduced-form payoff functions (u<sub>i</sub>)<sub>i∈N</sub> are symmetric;
- we focus on a class of equilibria where  $\pi$  treats players symmetrically.

# Externality

As in the parametric examples, the one-shot game has a unique size  $m_*$  of stable coalitions.

# Results

Equilibrium with a single coalition size Equilibrium with multiple coalition sizes Extension with a stock variable Conclusions

#### **Proposition 3.1**

The Markovian policy function defined by

$$a_i(M_{-1}) = \begin{cases} 1 & \text{if } |M_{-1}| \ge l^* \ge m_* \text{ and } i \in M_{-1} \\ 1 & \text{if } |M_{-1}| \ge m_* \text{ and } i \notin M_{-1} \\ 0 & \text{otherwise} \end{cases}$$

together with the common belief given by

$$\pi_M = 1/C_{m_*}^n \quad \forall M \in \mathcal{M} := \{M \in \mathcal{N} \mid |M| = m_*\}$$

constitutes an equilibrium if and only if the discount factor  $\delta$  is smaller than a threshold value.

# **Proposition 3.2**

For each  $m^* > m_*$ , the following are equivalent:

a) there exists a symmetric belief  $(\pi_M)_{M \in \mathcal{M}}$  with

$$\mathcal{M} = \{ M \in \mathcal{N} \mid |M| \in \{m_*, m^*\} \}$$

such that the policy functions

$$a_i(M_{-1}) = \begin{cases} 1 & \text{if } |M_{-1}| \ge m^* \text{ and } i \in M_{-1} \\ 1 & \text{if } |M_{-1}| \ge k^* \in [m_*, m^*] \text{ and } i \notin M_{-1} \\ 0 & \text{otherwise} \end{cases}$$

constitutes an equilibrium;

**b**) the discount factor  $\delta$  is greater than a threshold value  $\delta_{m^*}$ .

# Equilibrium beliefs: sober optimism

Probability of reaching a larger agreement (of size  $m^*$ ) must be:

- not too small (players cannot be too pessimistic) in order for a large coalition to be signed (otherwise they cannot set the bar high enough);
- not too large (players cannot be too optimistic) in order for the coalition to be used thereafter.

A successful agreement requires **sober optimism**: the understanding that cooperation is possible but not easy to achieve.

# **Proposition 3.3**

The support of any symmetric equilibrium belief contains coalitions with at most two distinct sizes.

#### Structural models

We also consider the extended model with a stock variable G, for which the equation of motion is

$$G_t = F(\boldsymbol{g}_t, G_{t-1})$$

for some function F. The discounted present-value payoff of player i at period t is

$$\sum_{s=t} \delta^{s-t} \Phi_i(\boldsymbol{g}_s, \boldsymbol{G}_s).$$

## Propositions 4.1 & 4.2: Isomorphism

Under a set of assumptions, the structural models (with a stock variable) are isomorphic to the reduced-form models.

# Linear-in-state model

The key assumption is linearity in state:

• the per-period payoff function is

$$\Phi_i(\boldsymbol{g}_t, G_t) = \phi_i(\boldsymbol{g}_t) - cG_t$$

• the equation of motion for G is

$$F(\boldsymbol{g}_t, G_{t-1}) = f(\boldsymbol{g}_t) + \sigma G_{t-1}$$

#### Example 2: Stylized climate-economy model

A simplified version of Battaglini and Harstad (2016):

$$\Phi_i(\boldsymbol{g}, \boldsymbol{G}) = -\frac{1}{2}(\bar{g}_i - g_i)^2 - c\boldsymbol{G}$$

and

$$F(\mathbf{g}, G_{-1}) = \sum_{i \in N} g_i + \sigma G_{-1}.$$

This model, after being transformed into the associated reduced-form model, coincides with Example 1 with  $\gamma = 2$ .

# **Example 3: DSGE-type integrated assessment model** A variant of Golosov et al. (2014) and Traeger (2015):

$$\sum_{s=t}^{\infty} \delta^{s-t} \ln(C_{i,t}),$$

$$K_{i,t} = Y_{i,t} - C_{i,t},$$

$$Y_{i,t} = e^{-cG_t} A_{i,t-1} K_{i,t-1}^{\kappa} H_i(N_{i,t}^1, \dots, N_{i,t}^L),$$

$$g_{i,t} = E_i(N_{i,t}^1, \dots, N_{i,t}^L),$$

for some functions  $H_i(\cdot)$  and  $E_i(\cdot)$ . This model can be transformed into a linear-in-state model.

## International agreements with sober optimism

Contrary to the commonly held pessimistic view (which may be self-fulfilling), countries can cooperate in the presence of a free-rider problem:

- no explicit sanctions or money transfers required;
- no long-term commitment ability assumed;
- based on a general reduced-form model;
- applicable to structural models with stock variables,

which **casts doubt on the conventional wisdom that special circumstances are needed for IEAs to succeed**. Beliefs are important, and communication matters.